

BEFORE THE ARIZONA CORPORATION COMMISSION RECEIVED **COMMISSIONERS** KRISTIN K. MAYES, Chairman · 2009 JAN -b ₽ 3: 40 3 **GARY PIERCE** PAUL NEWMAN AZ CORP COMMISSION 4 SANDRA D. KENNEDY DOCKET CONTROL **BOB STUMP** 5 IN THE MATTER OF THE APPLICATION OF 6 CHAPARRAL CITY WATER COMPANY. DOCKET NO. W-02113A-07-0551 INC., AN ARIZONA CORPORATION FOR A 7 DETERMINATION OF THE CURRENT FAIR VALUE OF ITS UTILITY PLANT AND NOTICE OF FILING WITNESS PROPERTY AND FOR INCREASES IN ITS **SUMMARIES** RATES AND CHARGES FOR UTILITY BASED THEREON. 10 11 Staff of the Arizona Corporation Commission ("Staff") hereby provides the witness 12 summaries of Staff witnesses Messrs. David C. Parcell and Elijiah O. Abinah. 13 RESPECTFULLY SUBMITTED this 6<sup>th</sup> day of January, 2009. 14 15 16 Robin R. Mitchell, Staff Counsel Amanda Ho, Staff Counsel 17 Wesley C. Van Cleve, Staff Counsel Arizona Corporation Commission 18 1200 West Washington Street Phoenix, Arizona 85007 19 (602) 542-3402 20 21 22 23 Arizona Corporation Commission DOCKETED Original and 13 copies of the foregoing filed this 6<sup>th</sup> day of January, 2009 with: 24 JAN - 6 2009 25 **Docket Control** 26

Arizona Corporation Commission

1200 West Washington Street 27 Phoenix, Arizona 85007

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### **SUMMARY OF REBUTTAL TESTIMONY**

### DAVID C. PARCELL

## ON BEHALF OF UTILITIES DIVISION STAFF

# APPLICATION OF CHAPARRAL WATER COMPANY, INC.

## DOCKET NO. W-02113a-07-0551

The purpose of my testimony in this proceeding is to recommend a cost of capital for Chaparral City Water Company, Inc. ("Chaparral"). My testimony has reviewed the Direct Testimony filed on October 3, 2008 by Utilities Division Staff Witness Pedro Chavez M Chavez ("Staff Testimony") and I am adopting the cost of common equity (10.0%) and total cost of capital (8.80%) proposed in the Staff Testimony.

Even though my Rebuttal Testimony agrees with and adopts the cost of equity and total cost of capital recommendations of the Staff testimony, I have not endorsed each and every methodology and/or data source used in the Staff Testimony. In general, however, I do agree with the methodologies and data sources used in the Staff Testimony.

I concur with the selection of proxy groups that the Staff Testimony, as well as Chaparral's testimony, uses to apply its cost of equity models. I also agree with the use of the DCF and CAPM models utilized in the Staff Testimony.

I agree with the constant-growth DCF analysis as employed in the Staff Testimony. I concur with and adopt the 8.8 percent conclusion reached in this analysis. I am in general agreement with the multi-stage DCF analysis in the Staff Testimony, but believe that the use of historic growth in gross domestic product (GDP) should be used in conjunction with government projections of GDP, which would reduce the DCF conclusion. Nevertheless, I accept and adopt the 9.8 percent multi-stage DCF results from the Staff Testimony.

I am in general agreement with the Staff Testimony's historic risk premium CAPM analyses. I do have issues with the exclusive use of arithmetic growth rates (i.e., excluding geometric growth rates) and the use of income returns on bonds rather than total returns. As a result, I have recommended a 10.75 percent historic risk premium CAPM, rather than the 11.2 percent conclusion as found in the Staff

Testimony. I have some disagreements with the current risk premium CAPM as contained in the Staff Testimony and do not adopt this methodology or its conclusions.

I am thus recommending a cost of equity range of 9.3 percent (DCF conclusion) to 10.75 percent (CAPM conclusion), with a mid-point of 10.0 percent. This is the same recommendation as contained in the Staff Testimony.

I also agree with the capital structure and cost of debt as derived in the Staff Testimony. Combining these with the 10.0 percent cost of equity recommendation produces an 8.80 percent total cost of capital, which also matches that recommended in the Staff Testimony.

Finally, I describe how the current capital market conditions impact the cost of capital for Chaparral. I indicate that the U.S. and global economies are currently in a recession, perhaps a significant one. I also indicate that this has resulted in a dramatic decline in stock prices, while debt yield have either declined dramatically (short-term), declined moderately (long-term government bonds) or increased (corporate bonds). I also indicate that these factors should not be used as a reason to increase the cost of equity for Chaparral (or any other utility) for two sets of reasons. First, the recession has negatively impacted Chaparral's ratepayers, meaning it would be inappropriate to also request a higher return component in Chaparral's rates in order to insulate the company from the same recessionary impacts that its customers cannot be insulated from (fairness reason). Second, the cost of capital is prospective in nature, which when viewed in connection with the hopefully short-term impacts of the recession, indicates that such conditions are more transitory and not descriptive of long-run conditions (normalcy reason). For these reasons, I maintain that no adjustments be made to the traditional use of long-term models and inputs at this time.

# SUMMARY OF TESTIMONY ELIJAH O. ABINAH

In my position as Assistant Director of the Utilities Division of the Arizona Corporation Commission, I make various policy recommendations to the Utilities Director. As such, I will testify regarding Staff's policy decisions with respect to the methodologies proposed by Staff witness Gordon Fox.